

Message Text

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ORIGIN SS-25

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APPROVED BY EA - MR. OAKLEY
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FM SECSTATE WASHDC
TO AMEMBASSY MANILA NIACT IMMEDIATE
INFO JCS IMMEDIATE
SECDEF IMMEDIATE
CG 13TH AF IMMEDIATE
CINCPACAF IMMEDIATE
CINCPACFLT IMMEDIATE
CINCPACREPPHIL IMMEDIATE

S E C R E T STATE 037065

EXDIS-MILITARY ADDEES HANDLE AS SPECAT EXCLUSIVE

E.O. 11652: GDS

TAGS: MARR, RP

SUBJECT: PHILIPPINE BASE DISCUSSIONS: TEXTS OF EXCHANGE
OF NOTES AND IMPLEMENTING ARRANGEMENTS

REF: A) MANILA 2193, B) STATE 35223

1. IT HAS BEEN POINTED OUT THAT FAILURE TO ATTACH MAP OF
CLARK AIR BASE TO AGREED IMPLEMENTING ARRANGEMENT CONTAINED
REF B MAY LEAD TO MISUNDERSTANDINGS AS TO GENERAL
DELIMITATIONS OF CROW VALLEY WEAPONS RANGE AND SAFETY
ZONES. YOU SHOULD THEREFORE ATTACH A MAP OF CLARK AIR
FORCE BASE DEPICTING CROW VALLEY WEAPONS RANGE WITH ITS
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SAFETY ZONES AS A DESIGNATED AREA FOR US USE.

2. DRAFT TEXT OF AGREED IMPLEMENTING ARRANGEMENT FOR-
WARDED REF B SHOULD ALSO BE MODIFIED TO REFLECT MAP WHICH
WILL BE INCLUDED. THEREFORE FIRST SENTENCE OF PARA FOUR
IIA REF B SHOULD BE MODIFIED TO READ QUOTE THE CROW VALLEY

RANGE, INCLUDING ITS SAFETY ZONES, AS DEPICTED ON THE ATTACHED MAP OF CLARK AIR BASE RESERVATION, SHALL BE RESERVED...UNQUOTE.

3. WE UNDERSTAND THAT CG 13TH AF HAS ALREADY PREPARED A MAP OF CLARK AIR FORCE BASE OUTLINING CROW VALLEY WEAPONS

RANGE FOR THIS PURPOSE.

4. WE PREFER NOT TO REVISE THE WALLACE MAP FOR THE FOLLOWING REASONS:

A. DURING BOTH CURRENT AND PREVIOUS NEGOTIATIONS WE HAVE TRIED TO AVOID CREATING U.S. ENCLAVES ON PHIL BASES. CONVERSELY, WE WANT TO AVOID CREATING PHIL ENCLAVES WITHIN U.S. FACILITIES SINCE THAT WOULD SET A PRECEDENT WHICH COULD ADVERSELY AFFECT OUR POSITION ON THE CREATION OF U.S. ENCLAVES. IN THE CASE OF WALLACE, IT IS IMPOSSIBLE TO BREAK OUT FROM THE U.S. FACILITY THE PAF STRUCTURES AND AREAS WITHOUT CREATING A PHIL ENCLAVE.

B. A FURTHER PROBLEM IS THAT SOME BUILDINGS ARE USED EXCLUSIVELY BY THE U.S., SOME EXCLUSIVELY BY THE PAF, AND SOME ARE USED BY BOTH. IF WE SEGREGATE THE PAF ONLY BUILDINGS, THIS COULD CAUSE THE PHILS TO RAISE THE ISSUE OF JOINT USE BUILDINGS BEING TURNED OVER TO THEM.

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C. ANY LINE DRAWN AROUND THE AREA OF PAF BUILDINGS IS LIKELY TO IMPINGE ON THE DRONE LAUNCHING FACILITY SAFETY ZONE. DRONE LAUNCH AND RECOVERY OPERATIONS REQUIRE THAT SAFETY ZONES BE CLEARED WITHIN A SPECIFIED RADIUS OF THE OPERATION. PRESERVING THE AREAS SURROUNDING THE DRONE FACILITIES ALLOW U.S. SECURITY PERSONNEL TO CLEAR THE SAFETY ZONES OF INTRUDERS. IF THESE INTRUDERS CANNOT BE CLEARED, COSTLY MISSIONS REQUIRING DRONE SUPPORT MUST BE ABORTED.

5. YOU MAY WANT TO REMOVE THE LABELING OF THE PAF BUILDINGS ON THE MAP, IF YOU THINK THIS WOULD HELP. ALSO, YOU CAN ASSURE MARCOS THAT ALL CURRENT ARRANGEMENTS WITH REGARD TO JOINT USE OF WALLACE WILL CONTINUE IN EFFECT. IF MARCOS DOES RAISE OBJECTIONS, YOU SHOULD TELL HIM YOU WILL REPORT HIS VIEWS IN DETAIL TO WASHINGTON.

6. WE HAVE REVIEWED CAREFULLY THE POINTS RAISED IN REF A, AND SEE ADVANTAGES IN MEETING THIS ISSUE IN THE AGREED IMPLEMENTING ARRANGEMENT BY INSERTING LANGUAGE ALONG FOLLOWING LINES AS A NEW PARAGRAPH II AND RENUMBER-

ING PRESENT PARA II AND SUCCEEDING PARAS: QUOTE THE
PHILIPPINE BASE COMMANDER AND THE UNITED STATES COMMANDER
SHALL RETAIN CURRENTLY AGREED POLICIES AND PROCEDURES
GOVERNING ACCESS TO, EGRESS FROM AND MOVEMENT WITHIN THE
US FACILITY KNOWN AS WALLACE AIR STATION FOR PHILIPPINE
FORCES OPERATING THERE. STRUCTURES AND AREAS CURRENTLY
USED BY PHILIPPINE ARMED FORCES SHALL CONTINUE TO BE

AVAILABLE FOR PHILIPPINE ARMED FORCES USE. UNQUOTE.
WASHINGTON AGENCIES BELIEVE THIS APPROACH TO BE ACCEPTABLE.
HOWEVER WE HAVE NOT BEEN ABLE TO STAFF LANGUAGE WITH
FIELD COMMANDERS. IF FIELD COMMANDERS AND CINCPAC
PERCEIVE NO OBJECTION, YOU SHOULD INCLUDE LANGUAGE ABOVE
IN TEXT OF APPROVED IMPLEMENTING ARRANGEMENTS PRESENTED
TO MARCOS. EMBASSY SHOULD SEEK CINCPAC'S AND FIELD
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COMMANDERS' COMMENTS DIRECTLY.

7. THIS IS A JOINT STATE/DEFENSE MESSAGE.
CHRISTOPHER

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NNN

*** Current Handling Restrictions *** EXDIS
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